Outline of the Act on the Revision, etc. of Related Acts to Promote Reform for Increasing Independence and Autonomy of Local Communities (Act No. 58 of 2023) (The 13th Consolidative Act on Decentralization)

Basic Principles

From 2014, regarding the decentralization reform, the "Recruitment of Proposal Method" was introduced.

Taking into consideration the 「Proposal for the Response Guidelines for the 2022 Proposals, etc. from the Various Regions」(April 20th, 2022 Cabinet Decision), establishment of the related laws will be conducted. *The response guidelines (extract): "Concerning the matters for which measures should be taken in response to amendment of the laws, the basic activity will be presentation of the necessary omnibus bill, etc. to the 2023 ordinary Diet session."

Main History

2013

March: Headquarters for Promoting Decentralization Reform was inaugurated (Chief: Prime Minister).

2014

April: the execution policy for the recruitment of proposals concerning the decentralization reform was determined.

(Afterwards, the 5th -12th omnibus acts were enacted)

2022

Middle of July: hearing was conducted with the proposing organization. Beginning of August: 1st hearing was conducted with the relevant ministries. Middle of October: 2nd hearing was conducted with the relevant ministries. November 11th: The Decentralization Reform Committee of experts authorizes the "Proposal for the Response Guidelines for the 2022 Proposals, etc. from the Various Regions".

December 20th: Headquarters for Promoting Decentralization Reform determines the "Proposal for the Response Guidelines for the 2022 Proposals, etc. from the Various Regions".

The above guidelines were approved by Cabinet decision.

2023

March 3rd: The "Bill on the Revision, etc. of Related Acts to Promote Reform for Increasing Independence and Autonomy of Local Communities" was approved by Cabinet decision.

June 13rd: the Act on the Revision, etc. of Related Acts to Promote Reform for Increasing Independence and Autonomy of Local Communities approved and enacted

June 16th: the Act on the Revision, etc. of Related Acts to Promote Reform for Increasing Independence and Autonomy of Local Communities (Act No. 58 of 2023) promulgated Office for Decentralization Reform, Cabinet Office, Government of Japan

Enacted on June 13, 2023 Promulgated on June 16, 2023

Outline of the Matters of the Amended Act

Revision, etc. of the Requirements/Frame Regarding Local Governments

1) In the victim certification investigation necessary to issue the disaster victim certificate, internal use of information concerning the dwelling of the victim for purposes other than the specific purpose for which it was retained will be made possible. (Basic Act on Disaster Management)

2) The provisions on the duty to make efforts related to preparation of the municipal traffic safety plan and the municipal traffic safety implementation plan will be revised to be "enabling" provisions. (Basic Act on Traffic Safety Measures)

3) The required prior consultation with the prefectures regarding the certification and approval of kindergarten and daycare center by designated cities, etc. will be revised to prior notification. (Act on Advancement of Comprehensive Service Related to Education, Child Care of Preschool Children)

4) Concerning affairs based on the Act on Special Measures for the Facilitation of Use of Owner-unknown Land, the Forest Act, and the Act on Waste Management and Public Cleansing (And 5 other laws*), use of the basic register of residents network system will be made possible.

*Real Property Registration Act, Act on Adjustment of Registration and Administration of Land for Which the Heading Section Owner is Unknown, Cropland Act, Act on Promotion of the Cropland Intermediary Management Program, Forest Management Law (Residential Basic Book Act)

5) For public university corporations, the annual plan and the evaluation of the results of the business activities related to each business year will be abolished (Indicators for proper business management will be added to the medium-term plan) (Local Incorporated Administrative Agency Act)

6) Concerning the network system for wide-area issuance of family register certificates, etc., utilization by municipalities conducting requests for official use will be made possible . (Family Register Act)

7) Concerning the building officials, etc. that conduct building certification, along with allowing the practical experience that is required at the time of the qualifying examination to be acquired by the time of registration, it will be made possible for second-class architects who have passed the qualifying examination and have a certain amount of experience to be appointed as assistant building officials, etc. that only conduct building certification for small scale buildings, etc. (Building Standards Act) 1

Revision, etc. of the Requirements/Frame Regarding Local Governments (7 Laws)

[Basic Act on Disaster Management]

• In the victim certification investigation necessary to issue the disaster victim certificate, internal use of information concerning the dwelling of the victim for purposes other than the specific purpose for which it was retained will be made possible.

[Basic Act on Traffic Safety Measures]

• The provisions on the duty to make efforts related to preparation of the municipal traffic safety plan and the municipal traffic safety implementation will be revised to be "enabling" provisions.

[Act on Advancement of Comprehensive Service Related to Education, Child Care of Preschool Children]

• The required prior consultation with the prefectures regarding the certification and approval of kindergarten and daycare centers by designated cities, etc. will be revised to prior notification.

[Residential Basic Book Act]

• Concerning affairs based on the Act on Special Measures for the Facilitation of Use of Owner-unknown Land, the Forest Act, and the Act on Waste Management and Public Cleansing (And 5 other laws*), use of the basic register of residents network system will be made possible.

*Real Property Registration Act, Act on Adjustment of Registration and Administration of Land for Which the Heading Section Owner is Unknown, Cropland Act, Act on Promotion of the Cropland Intermediary Management Program, Forest Management Law

[Local Incorporated Administrative Agency Act]

• For public university corporations, the annual plan and the evaluation of the results of the business activities related to each business year will be abolished (Indicators for proper business management will be added to the medium-term plan).

[Family Register Act]

• Concerning the network system for wide-area issuance of family register certificates, etc., utilization by municipalities conducting requests for official use will be made possible.

(Building Standards Act)

• Concerning the building officials, etc. that conduct building certification, along with allowing the practical experience that is required at the time of the qualifying examination to be acquired by the time of registration, it will be made possible for second-class architects who have passed the qualifying examination and have a certain amount of experience to be appointed as assistant building officials, etc. that only conduct building certification for small scale buildings, etc.

In the victim certification investigation necessary to issue the disaster victim certificate, internal use of information concerning the dwelling of the victim for purposes other than the specific purpose for which it was retained will be made possible. (Basic Act on Disaster Management)

(Effective Date: June 16, 2023)

 Concerning the damaged dwellings, etc., if an application for a disaster victim certificate is filed, the municipalities will conduct a victim certification investigation.

- O In the investigation, **information** including <u>blueprints</u> <u>showing the structure and the overall configuration of</u> <u>the dwelling</u> is necessary.
- O If it were possible to obtain the above information by using the fixed asset taxation ledger, the investigation could be done more quickly. However, as the information in the ledger, etc.is

considered to be a "secret" that must not be divulged under the Local Tax Act, it cannot be used.



Problems

- As the ledger cannot be used, it is necessary to take steps such as preparing the blueprints onsite, which results in <u>lengthening the time required to conduct the victim</u> <u>certification investigation</u>.
- O Although the "dwelling structure (wooden, nonwooden)" is the basic information for the victim certification, it is sometimes <u>difficult to grasp the</u> <u>information onsite</u>.

Issuance of the disaster victim certificate is delayed.





Current Situation

The provisions on the duty to make efforts related to preparation of the municipal traffic safety plan and the municipal traffic safety implementation plan will be revised to be "enabling" provisions.

(Basic Act on Traffic Safety Measures)

(Effective Date: June 16, 2023)

Problems O Municipalities are to make efforts to prepare **Current Situation** the municipal traffic safety plan and the O Given that a duty to make efforts exists, even municipal traffic safety implementation plan. municipalities that consider an original plan to (Duty to Make Efforts) **be unnecessary** are forced to prepare a plan from the perspective of the responsibility to O For some municipalities, the **content** of their make explanations to outside plans and the plans prepared by the parties, and this creates an prefecture* overlap. administrative burden. *prefectural traffic safety plan and the prefectural traffic safety implementation plan

O The provisions on the duty to make efforts related to the municipal traffic safety plan will be revised to be "enabling" provisions.

After

the

Revision



Result

- O Based on the circumstances of the region, it will be possible to more flexibly decide whether or not a municipality should prepare a plan.
- O The administrative burden of preparing a plan will be reduced, and it will become possible to place even more focus on the implementation of traffic safety measures, which will contribute to improving the traffic safety of residents.

4

The required prior consultation with the prefectures regarding the certification and approval of kindergarten and daycare centers by designated cities, etc. will be revised to prior notification.

(Act on Advancement of Comprehensive Service Related to Education, Child Care of Preschool Children)

(Effective Date: September 16, 2023)



*1 This refers to designated cities and core cities.

*2 Kindergarten and daycare centers other than authorized child care centers with combined kindergarten and daycare facilities are "certified, authorized child care center with combined kindergarten and daycare facilities are "authorized".

Concerning affairs based on the Act on Special Measures for the Facilitation of Use of Owner-unknown Land, the Forest Act, etc., use of the basic register of residents network system will be made possible

(Residential Basic Book Act)

(C222)

To conduct 1) administrative affairs* for the search for land owners based on **the Owner-unknown Land Act** (Note 1) and 2) administrative affairs* for preparation of the forest land register based on **the Forest Act**, <u>concerning copies of the</u> <u>resident record</u>, <u>a request by a local government (request for</u> <u>official use) and attachment to an application, etc. is</u> <u>necessary</u>.

It is necessary to quickly determine the current address of the land owner.



*In addition to the above administrative affairs, concerning the administrative affairs of the following laws as well, the use of the basic register of residents network system will be made possible as the measures for owner-unknown land: (1) Real Property Registration Act, (2) Act on Adjustment of Registration and Administration of Land for Which the Heading Section Owner is Unknown, (3) Cropland Act, (4) Act on Promotion of the Cropland Intermediary Management Program, (5) Forest Management Law (Note 2)

Problems

(Effective Date: September 16, 2023)

O As the number of requests for official use are huge, and some cases require multiple requests, in addition to taking considerable time to determine the current address of the owners, etc., for the person implementing the activity (local governments, etc.) and for the municipalities as well the burden becomes considerable.

Person Implementing the Activity (Local Governments, etc.)

Requests for Official Use





Official Use

Issuance of Copies of the Resident Record



O Also in the cases where copies of the resident record are necessary as attachment documents for applications, etc., the administrative burden is placed on the municipalities

Affairs based on the Owner-Unknown Land Act will be added to the affairs that can utilize the basic register of residents network system.

Through the use of the basic register of residents network system:

- <u>Requests for official use will become</u> <u>unnecessary;</u>
- Attachment of copies of the resident record will become unnecessary.



<u>Result</u>

- It will become possible to quickly determine the current address of owners, etc., which will contribute to the smooth conduct of various administrative affairs.
- Affairs related to response to requests for official use and the issuance of copies of the resident record by municipalities will be reduced, which will lead to more efficient conduct of administrative affairs.
- The number of applications documents, etc.
 will be reduced, and <u>the procedural burden</u> of applications, etc. will be lightened.

(Note 1) Act on Special Measures for the Facilitation of Use of Owner-unknown Land (Act No. 49 of 2018)

(Note 2) Measures will be taken to make it possible to use the basic register of residents network system for affairs based on the Act on Waste Management and Public Cleansing (Act No. 137 of 1970) as well.

For public university corporations, the annual plan and the evaluation of the results of the business activities related to each business year will be abolished (Indicators for proper business management will be added to the medium-term plan) (Local Incorporated Administrative Agency Act)

(Effective Date: June 16, 2023) **Problems** oFor **public university corporations**, the following Public university corporations: even matters are required for each business year: though they have midterm plans Current (6 years), they have the burden of • Preparation of **annual plan**; making annual plans and reports Preparation of a business results report, • Local governments (incorporating organizations): and annual evaluation by an evaluation the administrative burden of the annual evaluation is Situation Affiliated organization of the head committee. large. of the incorporating organization They are not able to sufficiently engage *For national university corporations, both the annual plan and the annual evaluation were abolished in in improvement of educational quality or contribution to local communities. April, 2022.



<u>Result</u>

 Opportunities for obtaining higher education in their regions are provided, and the public university corporations can conduct activities as intellectual and cultural centers in the communities.

Public universities will be able to concentrate their energies on activities that contribute to their true role in society!

After the Revision

Concerning the Network System for Wide-area Issuance of Family Register Certificates, etc., Utilization by Municipalities Conducting Requests for Official Use Will Be Made Possible (Family Register Act)



After the Revision

The responsible person in the department in charge in the municipality can make a request to the department in the same municipality that is in charge of family registers, and it will be possible to <u>use the family</u> register information coordination system (Scheduled to begin operation at the end of the 2023 business year) to obtain the family register information.(Note)
 City A department in charge of administrative affair



<u>Result</u>

- Contribution to making the administrative affairs related to requests for official use in municipalities more efficient
- The municipalities <u>can quickly issue requests</u> or <u>warnings to resolve the situation</u> related to dangerous vacant houses that are insufficiently managed.

(Note) According to the Act Partially Amending the Family Register Act (Act No.17 of 2019), regarding the individual, measures are already being taken to make it possible to request a certified copy of the family register from a municipality other than the location of registered domicile (Comes into effect as of the day specified by Cabinet Order within a period not exceeding 5 years from the date of promulgation (May 31, 2023)).

Revision of the qualifications for persons to take the qualifying examination for building regulation conformity inspectors (Building Standards Act)

 The <u>building officials</u> that conduct building certification for the local governments must be persons who have passed the qualifying examination for building regulation conformity inspectors and have been registered by the Minister of Land, Infrastructure, Transport and Tourism.

•To take the qualifying examination for building regulation conformity inspector, a person must <u>have "passed the</u>

examination for first-class architect, and have practical experience (more than 2 years of experience related to building administration)".



Building

(Effective Date: the day specified by Cabinet Order within a period not exceeding 1 year from the date of promulgation.)

Problems

- O While it is desirable that many building administration personnel obtain practical experience, there is <u>limit to the number of personnel</u> that can be assigned to departments that would allow them to accumulate practical experience. As a result, <u>the obtainment of practical experience</u> of the personnel who could not be assigned to the relevant departments <u>is delayed</u>, and <u>the opportunity to take the qualifying examination</u> for building regulation conformity <u>inspector is also delayed</u>.
- The number of persons who took or passed the qualifying examination has decreased, and due to the aging of the persons with qualifications, <u>a shortage of persons to conduct the affairs</u> <u>related to building certification</u> has arisen.
- ⇒ <u>Obstacles</u> have arisen in <u>continuously and stably obtaining</u>
 <u>building officials</u>.

After the Revision

OThe practical experience that is specified as a requirement for taking the qualifying examination will become a registration requirement for building regulation conformity inspector (The practical experience will not be required at the stage of taking the qualifying examination). Current Situation Registration as a building regulation Passed the qualifying 2 years of practical experience conformity inspector In addition to the current procedural flow, the following After the Revision procedural flow will also become possible Registration as a building regulation conformity inspector Passed the qualifying 2 years of practical experience Passed the qualifying 1 year of practical 1 year of practical O It will be made possible for persons who have passed the examination for second-class architect to take the qualifying examination, and the second-class architects who have passed the

qualifying examination will be able to conduct affairs related to building certification that is limited to small-scale buildings as

assistant building officials.

<u>Result</u>

- Due to the increased opportunities to take the qualifying examination, the persons who have passed the examination will be able to accumulate practical experience, and it will be possible to appoint them building officials within a short time period.
- Through securing of assistant building officials who are in charge of building certification of small-scale buildings, it will be possible to increase the number of people in charge of handling affairs related to building certification.

The continuous and stable securing of building officials, etc. will lead to the securing of the implementation system for affairs related to building certification.



地域の自主性及び自立性を高めるための改革の推進を図るための関係法律の整備に関する法律(令和5年法律第58号)(第13次地方分権一括法)の概要

内閣府地方分権改革推進室

令和5年6月13日成立 令和5年6月16日公布

・空调に関9る法律(市私3年法律第30号	「第15次地方分権— 括法」の做委 (常和5年6月16日公布)
	法改正事項の概要
◆ 平成26年から、地方分権改革に関する「提案募集方式」を	地方公共団体に対する義務付け・枠付けの見直し等
導入	① 罹災証明書の交付に必要な被害認定調査において、被災
◆「令和4年の地方からの提案等に関する対応方針」(令和4	者の住家に関する情報を、その保有に当たって特定された
年12月20日閣議決定)を踏まえ、関係法律の整備を行うもの	利用目的以外の目的のために内部利用可能に (災害対策基本法)
※ 対応方針(抜粋):「法律の改正により措置すべき事項については、	 市町村交通安全計画及び市町村交通安全実施計画の作
所要の一括法案等を令和5年通常国会に提出することを基本とする。」	成に係る努力義務規定を「できる」規定に見直し
主な経緯等	
平成25年	③ 指定都市等における認定こども園の認定又は認可に係る 都道府県への事前協議を事前通知に見直し
3月 地方分権改革推進本部(本部長:内閣総理大臣)発足	(就学前の子どもに関する教育、保育等の総合的な提供の推進に関する法律)
平成26年	④ 所有者不明土地の利用の円滑化等に関する特別措置法、
4月 地方分権改革に関する提案募集の実施方針 決定	森林法及び廃棄物の処理及び清掃に関する法律(他5法律*)
(以後、第5次~第12次 一括法成立) 令和4年	に基づく事務について、住民基本台帳ネットワークシステム
7月中旬 提案団体からのヒアリング	の利用を可能に ※不動産登記法、表題部所有者不明土地の登記及び管理の適正化に関する法律、
8月上旬 関係府省からの1次ヒアリング	農地法、農地中間管理事業の推進に関する法律及び森林経営管理法
10月中旬 関係府省からの2次ヒアリング	(住民基本台帳法) ⑤ 公立大学法人における年度計画及び各事業年度に係る業
11月11日 地方分権改革有識者会議「令和4年の地方からの提案等に関	務の実績等に関する評価について、廃止(中期計画に適正
する対応方針案」了承	な業務運営のための指標を追加)
12月20日 地方分権改革推進本部において、「令和4年の	
地方からの提案等に関する対応方針」決定 " 同方針を閣議決定	⑥ 戸籍証明書等の広域交付について、公用請求を行う市町
令和5年	村による利用を可能に (P籍法)
3月3日 「地域の自主性及び自立性を高めるための改革の推進を	⑦ 建築確認等を行う建築主事等について、資格者検定の受
図るための関係法律の整備に関する法律案」閣議決定	検時に必要な実務経験を登録までに習得すれば良いことと
6月13日「地域の自主性及び自立性を高めるための改革の推進を	するとともに、小規模な建築物に係る建築確認等のみを行う
図るための関係法律の整備に関する法律」可決・成立	建築副主事等として、資格者検定に合格した二級建築士等
6月16日「地域の自主性及び自立性を高めるための改革の推進を	で一定の実務経験を習得した者からの任命を可能に (建築基準法)
図るための関係法律の整備に関する法律」 (令和5年法律第58号)公布	1 (XTAG+G)

改正法律一覧(7法律)

地方公共団体に対する義務付け・枠付けの見直し等(7法律)

〔<u>災害対策基本法</u>〕

・ 罹災証明書の交付に必要な被害認定調査において、被災者の住家に関する情報を、その保有に当たって特定された利用目的以外の目的 のために内部利用可能に

〔<u>交通安全対策基本法</u>〕

・ 市町村交通安全計画及び市町村交通安全実施計画の作成に係る努力義務規定を「できる」規定に見直し

〔<u>就学前の子どもに関する教育、保育等の総合的な提供の推進に関する法律</u>〕

・ 指定都市等における認定こども園の認定又は認可に係る都道府県への事前協議を事前通知に見直し

〔<u>住民基本台帳法</u>〕

・所有者不明土地の利用の円滑化等に関する特別措置法、森林法及び廃棄物の処理及び清掃に関する法律(他5法律**)に基づく事務について、 住民基本台帳ネットワークシステムの利用を可能に

※不動産登記法、表題部所有者不明土地の登記及び管理の適正化に関する法律、農地法、農地中間管理事業の推進に関する法律及び森林経営管理法

〔<u>地方独立行政法人法</u>〕

 ・公立大学法人における年度計画及び各事業年度に係る業務の実績等に関する評価について、廃止(中期計画に適正な業務運営のための指標を 追加)

〔<u>戸籍法</u>〕

・ 戸籍証明書等の広域交付について、公用請求を行う市町村による利用を可能に

〔<u>建築基準法</u>〕

・建築確認等を行う建築主事等について、資格者検定の受検時に必要な実務経験を登録までに習得すれば良いこととするとともに、小規模な建築物に係る建築確認等のみを行う建築副主事等として、資格者検定に合格した二級建築士等で一定の実務経験を習得した者からの任命を可能に

施行期日 (1) 直ちに施行できるもの ightarrow **公布の日(令和5年6月16日)** (2) (1)により難い場合 ightarrow (1)**以外の個別に定める日**

2

罹災証明書の交付に必要な被害認定調査において、被災者の住家に関する情報を、 その保有に当たって特定された利用目的以外の目的のために内部利用可能に(災害対策基本法)

(施行日:令和5年6月16日)





市町村交通安全計画及び市町村交通安全実施計画の作成に係る努力義務規定を「できる」規定に見直し(交通安全対策基本法)

(施行日:令和5年6月16日)





指定都市等における認定こども園の認定又は認可に係る都道府県への事前協議を 事前通知に見直し(就学前の子どもに関する教育、保育等の総合的な提供の推進に関する法律)

(施行日:令和5年9月16日)



※1 指定都市及び中核市をいう。

※2 幼保連携型認定こども園以外の認定こども園は「認定」、幼保連携型認定こども園は「認可」

所有者不明土地の利用の円滑化等に関する特別措置法、森林法等に基づく事務について、 住民基本台帳ネットワークシステムの利用を可能に(住民基本台帳法)





(注1)所有者不明土地の利用の円滑化等に関する特別措置法(平成30年法律第49号)

(注2) その他、「廃棄物の処理及び清掃に関する法律(昭和45年法律第137号)」に基づく事務についても住基ネットの利用を可能とする措置を講ずる。





戸籍証明書等の広域交付について、公用請求を行う市町村による利用を可能に(戸籍法)





(注)戸籍法の一部を改正する法律(令和元年法律第17号)により、本人等については、本籍地以外の市町村へ戸籍謄本等の請求が可能となる措置が既に講じられている(公布の日(令和元年5月31日)から起算して5年を超えない範囲内において政令で定める日から施行)。

建築主事の任用に必要な建築基準適合判定資格者検定の受検資格の見直し(建築基準法)



